Agenda Item No.	-4.1
Meeting of	3.10.00

# MINUTES TIGARD CITY COUNCIL WORKSHOP MEETING JANUARY 15, 2002

#### 1. WORKSHOP MEETING

- 1.1 Mayor Griffith called the meeting to order at 6:30 p.m.
- 1.2 Council Present: Mayor Griffith; Councilors Dirksen, Moore, Patton, and Scheckla
- 1.3 Pledge of Allegiance
- 1.4 Council Communications & Liaison Reports: None
- 1.5 Call to Council and Staff for Non Agenda Items
  - City Manager Monahan advised he would update the Council on an item scheduled on the January 22, 2002, Consent Agenda, regarding a position in the Library.
- > City Manager Monahan reminded the City Council members that the Olympic Torch Run would be traveling through the City of Tigard on January 22, 2002.
- 2. JOINT MEETING WITH THE INTERGOVERNMENTAL WATER BOARD (IWB) TO DISCUSS REGIONAL DRINKING WATER PROPOSAL

IWB Members Present: Jan Drangsholdt, Bill Scheiderich, Bev Froude.

Also Present: Ed Wegner, Public Works Director; Dennis Koellermeier, Utilities Manager; and Phil Smith, President of Murray, Smith and Associates.

Public Works Director Wegner introduced this agenda item and presented the staff report. A copy of the staff report is on file in the City Recorder's office. The purpose of this agenda is to bring the Council and IWB members up to date on the regional drinking water proposal.

A copy of the PowerPoint presentation prepared by Mr. Wegner and Mr. Koellermeier as delivered to the City Council is on file in the City Recorder's office. The presentation included the following information on the regional drinking water proposal:

- Schedule
- Review of progress report recommendations
- Draft recommendation and conditions of approval
- Discussion of "deal killers"
- Other options

Council discussed the seven conditions that were specified in order for continued participation in the detailed implementation planning phase in the regional drinking water initiative process:

#### Condition

- 1. Scope of Work Implementation Phase

  To include as a deliverable, the final cost of each partner will be expected to pay. This shall include buy-in costs and future projected water costs for each member.
- 2. Agency not to abandon concept of regionalization.

  Understanding the logic that has refocused the current effort to the Bull Run/Columbia Southshore wellfield, as well as the financial benefits to the region of intertying the principal sources, it is clear that to include the Willamette River as a potential source will not be accepted by the public. We believe that the Clackamas and Trask/Tualatin systems should be considered for inclusion at some future time.
- 3. Current efforts to develop equitable wholesale contracts to be completed in a parallel process to this project.

  The wholesale contracts needed by the suburban partners to compare to the costs that will be identified in Condition No. 1 by August 1, 2002.
- 4. Scope of work for future phase shall include as a deliverable, a working draft of a 190 Intergovernmental Agreement (IGA) that will form the new agency. The IGA should be complete in that it will address governance, costs, operational rules, etc.
- 5. New agency to provide for equity of supply and cost of sale among all members.
- 6. New agency will keep individual options open for local decisions.
- 7. New agency should <u>not</u> consider including distribution or other water delivery functions at this time.
  - To include these issues now will only confuse the issues of equity, ownership cost, etc.

In response to a question from Mayor Griffith, Public Works Director Wegner advised that the regional water agency might represent a method for ownership in the water supply system, transmission infrastructure and provide some certainty for water availability. It was noted that water rights must be left with Portland. There is a method wherein a jurisdiction's supply lines can be owned separately.

Councilor Patton said she needed from the City Council and IWB members their input regarding the conditions proposed. She noted that, for example, that Condition No. 6 would be imperative to keep and, if not, then that would be considered to be a "deal killer" for Tigard. Councilor Patton noted the importance of keeping the discussion about regional water "alive" for benefit of the long-term needs for the metro area.

In reference to Condition No. 7, it was noted that determination of how assets would be divided for distribution and water delivery functions would be complex. The preference would be to begin just as a water supply and transmission agency. Distribution systems in the region need varying amounts of maintenance and upgrades.

Councilor Patton advised that Condition No. 3, regarding the wholesale contracts, was important because of a need to keep moving forward on these contracts.

Mr. Phil Smith noted that the process for the discussion of the regional drinking water initiative was discouragingly slow over the last three months. Staff has been working with the City of Portland and five other wholesale customers on the regional drinking water proposal. Mr. Smith reviewed the work done to move toward a basis for establishing a rate. An agreement for a regional drinking water initiative would take about 12 months.

There was discussion about the Joint Water Commission (JWC) and the Trask/Hagg Lake study. This is a two-year study; however, Tigard officials should know within a year if joining the JWC is feasible. If Tigard and the JWC become partners, water for Tigard from this source would not be fully online for up to 12 years from now. Therefore, regardless of which option is chosen (regional water supply or JWC), the City of Tigard will need a wholesale water contract.

Ms. Drangsholdt noted that the IWB is adamant on Condition No. 6.

The City of Tigard's share for the regional study would be \$25,000. Currently, 12 agencies are participating.

All agencies are reviewing the recommendations for moving forward with the regional drinking water supply initiative and are developing conditions of acceptance.

Councilor Patton requested flexibility as she continues to represent Tigard in the discussions concerning the regional drinking water supply proposal. Council members supported of Councilor Patton's request and that she should have latitude during these discussions. Councilor Dirksen noted that there will probably be elements within the conditions that will need to be negotiated. At its January 22, 2002, City Council meeting, the Council will consider a formal motion to give Councilor Patton the authority to negotiate on behalf of the City of Tigard.

(Agenda Item No. 4 was discussed at this time.)

### 3. UPDATE ON TRANSFER OF JUVENILE CASES TO THE MUNICIPAL COURT

Judge Michael O'Brien and Municipal Court Manager Nadine Robinson were present for this agenda item. A copy of the staff report is on file in the City Recorder's office. Council reviewed a juvenile case flow chart prepared to show what the City of Tigard Municipal Court would process. This would start out as a pilot program.

Judge O'Brien advised that the only sentencing option not available to the juvenile cases heard before the Municipal Court would be incarceration. Juvenile offenders can be sentenced to perform community service.

There was discussion on the Peer Court operation at the City of Tigard. Peer Court is set up to deal with first-offender violations including minor traffic and misdemeanors.

The Municipal Court has capacity to take on the juvenile caseload because the City did not implement the photo radar program. The first docket may occur in March.

Council consensus was in support of transferring first-time offender juvenile cases to the City of Tigard Municipal Court. Formal approval was tentatively scheduled for Council review at its February 12, 2002, meeting.

Reports on how the juvenile caseload is progressing will be forwarded to the Council in May and September.

(Agenda Item No. 5 was considered next.)

#### 4. UPDATE ON SKATEBOARD PARK TASK FORCE

Public Work Director Ed Wegner and Parks Manager Dan Plaza were present. Mr. Wegner introduced Mr. Rich Carlson who is the chairman of the Skateboard Park Task Force. Other Skateboard Park Task Force members attending were: Brendon Schild, Linda Schild, Dave Morrison, Donnie Morrison, Sam Carlson, and Jeffrey Johnson.

Mr. Carlson updated the Council on the progress of the Task Force. (A copy of the staff report is on file in the City Recorder's office.) The Task Force has received information from representatives who are associated with skateboard parks in the area. These parks included the City of Tualatin and the Chehalem Parks and Recreation District. There was discussion on the subcommittees created: Design, Site Selection and Fundraising.

It was noted that the City's insurance costs should not increase because of the skateboard park; however, the insurance carrier should be asked for input during the design process.

Skateboard parks are low maintenance. It was suggested that a board be formed to review maintenance issues.

Fundraising efforts will be needed from both adults and young people. Chehalem Parks and Recreation hired a professional fundraiser. In order to obtain in-kind contributions, many specifics must be known concerning what items are needed for a skateboard park.

The Design Subcommittee is working on preparing a short list of potential designers for skateboard park conceptual plans.

The City of Tualatin raised \$165,000 for its skatepark and Mr. Carlson said he thought Tigard could raise more than that.

Mr. Carlson noted that the Skateboard Park Task Force requests Council to consider allocating up to \$20,000 to hire a design and site location consultant. Public Works Director Wegner advised that funds would be available for this allocation in the Parks budget. Consensus of Council was to support this request (up to \$20,000). Staff will prepare a proposal for formal Council consideration.

Council meeting recessed at 7:45 p.m.
Council meeting reconvened at 7:52 p.m.
(Agenda Item No. 3 was considered at this time.)

#### 5. POLICY DISCUSSION – BULL MOUNTAIN ANNEXATION

Planning Manager Shields presented the staff report, which is on file in the City Recorder's office. Ms. Shields reviewed the tentative agenda for the Bull Mountain meeting scheduled for January 31, 2002. A copy of the tentative agenda is on file in the City Recorder's office. There was discussion on the Bull Mountain meeting logistics. City Manager Monahan pointed out that often people opposed to issues are more likely to attend meetings. Council may need to determine how to get input from the majority of people who live in this area.

Community Development Director Hendryx reviewed timelines for both a 2003 City-initiated annexation and a 2003 annexation-plan-type annexation. These timelines are on file in the City Recorder's office.

City Manager Monahan noted that the Council has not yet expressed a position on whether or not to proceed with annexation of the area. The purpose of the January 31 meeting is to review information and determine whether the City and the residents desire to proceed with annexation of areas on Bull Mountain.

In response to a question from Councilor Scheckla, Mr. Monahan confirmed that Washington County has stated in its long-term plan that the Bull Mountain area should join the City of Tigard.

Citizen Bev Froude cautioned about presentations concerning parks since there is no land available for parkland. Councilor Moore also noted there has been no money set aside for parks and funding will need to be found for road improvements. Mr. Monahan agreed that expectations should not be built up. Councilor Patton said that it "could not be said enough" that the City has not determined that it wants to annex any or all parts of Bull Mountain to the City. Mr. Hendryx added that the area is being built out.

The draft timelines will be shared at the January 31 meeting without dates since the intent is to show an example. Without dates on the timelines it would be less likely to be perceived as a plan already in place.

#### 6. UPDATE ON METRO URBAN GROWTH BOUNDARY EXPANSION

Planning Manager Shields delivered the staff report, which is on file in the City Recorder's office. Ms. Shields referred to charts highlighting the main points of her presentation. The charts are on file in the City Recorder's office.

Ms. Shields explained the complex process designed by Metro where several tiers for possible expansion areas of the UGB have been identified. The first tier is the highest priority as the UGB expansion is reviewed. There are three tier-one areas near the City of Tigard representing a total of 644 acres. Metro has plans to involve the public through a series of open houses. Next steps for Metro are:

- a. Complete Goal 5 work to determine buildable land supply.
- b. Review and finalize population and employment forecasts.
- c. Evaluate housing supply/demand, forecast.
- d. Estimate growth in Centers.
- e. Determine need, land types for Industrial Land.
- f. Recommend acreages for open space, parks.
- g. Evaluate "subregion" concept.
- h. UGB Expansion Alternatives Analysis: review specific sites.

## 7. UPDATE ON WASHINGTON SQUARE REGIONAL CENTER IMPLEMENTATION STRATEGY PLAN

Community Development Director Hendryx presented the staff report, which is on file in the City Recorder's office. Mr. Hendryx also presented PowerPoint slides highlighting the main points of his presentation, which are also on file in the City

Recorder's office. Components of the presentation reviewed by Mr. Hendryx included:

- Recent Timeline
- Regional Context
- Current Metro Initiatives Affecting Regional Centers
- Density Evaluation
- Context for Metro UGB Expansion
- Potential Action Plan
- Implementation Tools
- Informational Exchange
- How do these initiatives affect Washington Square?
- Washington Square Implementation Program
- Washington Square Funding Needs
- Funding Strategy
- Greenbelt Development and Funding Strategy
- Transportation Demand Management (TDM) Plan
- Stormwater Management Practices
- Washington Square Implementation Program
- Program Challenges
- Next Steps

There will be a Council hearing on January 22, 2002 to adopt the Regional Center Plan amendments. Ongoing steps include multi-jurisdictional coordination on implementation and funding issues.

### 8. UPDATE ON WASHINGTON COUNTY LONG-RANGE TRANSPORTATION PLAN

Gretchen Buehner, representative on the Citizen Advisory Committee (CAC) for the Washington County Transportation Plan presented a report to the City Council. The Washington County Transportation CAC has been meeting since November 2000. Ms. Buehner reported that she and Judith Anderson were the two representatives for the County south of Cooper Mountain. Ms. Buehner advised that she did not feel this part of the County had been given priority in the County's process.

Ms. Buehner reviewed some outstanding issues that were also contained in a letter, which is on file in the City Recorder's office. She advised that the planning process will continue for most of this year; it is anticipated the County Commission will review the County TSP in October.

A draft TSP report is being prepared by County staff, however, issues brought up by the CAC will not be included. A facilitator is writing a separate report to attach to the staff report.

Ms. Buehner requested City of Tigard support of the process and its representatives. She also noted the need to plan for expansion and referred to the urban growth boundary issues.

- 9. COUNCIL LIAISON REPORTS: None
- 10. NON-AGENDA ITEMS
  - City Manager Monahan reviewed a Library Staffing matter. On the January 22, 2002 Council Meeting Consent Agenda (Item 3.2), there is an item requesting Council approval of Budget Amendment No. 7 to the Fiscal Year 2001/2002 Budget to add a one-half time position to the Library Administration Division. The purpose of this position is to assist the Library Department with additional staff support to develop and disseminate information regarding the proposed new library and the bond measure.

Library Director Barnes described the work that was being performed by Paula Walker who has been selected for this position.

- City Manager Monahan advised the Council that Washington County has an option to purchase the Bonita Villa Apartments.
- Mayor Griffith pointed out that Council goals should include the task to seek its own post office so that it is no longer a substation of the Portland Post Office.
- 11. EXECUTIVE SESSION: Cancelled.
- 12. ADJOURNMENT: 9:52 p.m.

Attest:

Date:

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